



Cabinet Member for Community Safety and Cohesion

Time and Date

10.00 am on Wednesday, 17th June, 2026

Place

Committee Room 3 - Council House, Coventry

Public Business

1. **Apologies**
2. **Declarations of Interest**
3. **Approval to Consult on Renewal of Coventry City Centre Public Spaces Protection Order (PSPO)** (Pages 3 - 34)

Report of the Director of Law, Governance and Safer Communities

4. **Any Other Business**

To consider any other items of business which the Cabinet Member decides to take as a matter of urgency because of the special circumstances involved.

Private Business

Nil

Julie Newman, Director of Law, Governance and Safer Communities, Council House, Coventry

Tuesday, 9 June 2026

Note: The person to contact about the agenda and documents for this meeting is Suzanne Bennett Email: Suzanne.bennett@coventry.gov.uk

Membership: Councillor J McNicholas (Cabinet Member)

By invitation: Councillor A Albert (Shadow Cabinet Member)

Public Access

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Suzanne Bennett Email: Suzanne.bennett@coventry.gov.uk



Coventry City Council

Public report

Cabinet Member for Community Safety and Cohesion

17 June 2026

Name of Cabinet Member:

Cabinet Member for Community Safety and Cohesion

Director approving submission of the report:

Director of Law, Governance and Safer Communities

Ward(s) affected:

St Michaels.

Title:

Approval to Consult on Renewal of Coventry City Centre Public Spaces Protection Order (PSPO)

Is this a key decision?

No. However the decision to approve the order following consultation will be a key decision.

Executive summary:

The Coventry City Centre Public Spaces Protection Order (PSPO), introduced under the Anti-Social Behaviour, Crime and Policing Act 2014, is due to expire in November 2026. The Order has provided an established framework for addressing anti-social behaviour and public nuisance within the city centre.

This report seeks approval to undertake a period of public and stakeholder consultation on a proposed renewal of the PSPO. The proposed Order retains effective existing provisions while introducing a revised, behaviour-based approach to ensure the Order remains proportionate, enforceable, and legally robust.

Key changes proposed include:

- A shift from activity-based prohibitions to a behaviour-based approach, focusing on conduct that causes harassment, alarm or distress.
- New provisions to regulate the use of amplification equipment.
- New controls on temporary structures such as gazebos and stalls.

- Retention and refinement of provisions relating to busking, cycling, and e-bikes. The proposed approach reflects current legal guidance, operational experience, and evidence on effective enforcement practice.

Recommendations:

The Cabinet Member for Community Safety and Cohesion is recommended to:

1. Authorise officers to undertake a 4-week city wide public and stakeholder consultation on the draft PSPO proposals as detailed in Appendix 1.
2. Note that a further report will be brought forward following consultation, setting out the results and any proposed amendments prior to approval and implementation.

List of Appendices included:

The following appendices are attached to the report:

Appendix 1 – Draft Proposals Coventry City Centre Public Spaces Protection Order & Restricted Area Maps.

Appendix 2 - Consultation & Engagement Plan

Appendix 3 – Draft Equality Impact Assessment

Background papers:

Other useful documents

- [Cornerstone Barristers - Banning begging in injunctions and PSPO's](#)
- [Birmingham City Council \(Control of Noise on the Street\) PSPO \(2025\)](#)
- [Crime and Policing Act 2026: anti-social behaviour \(ASB\) factsheet](#)
- [Anti-social behaviour powers: Statutory guidance for frontline professionals \(Pg 64-76\)](#)
- [Court of Appeal clarifies the meaning of 'antisocial behaviour'](#)

Has it or will it be considered by Scrutiny?

No – Scrutiny will consider the outcome of the consultation and the final recommendations prior to consideration by Cabinet.

Has it or will it be considered by any other Council Committee, Advisory Panel or other body?

No

Will this report go to Council?

No

Report Title: Approval to Consult on Renewal of Coventry City Centre Public Spaces Protection Order (PSPO)

1. Context (or background)

- 1.1. The Coventry City Centre Public Spaces Protection Order (PSPO) was introduced to address behaviours that have a detrimental effect on the quality of life of those living in, working in, and visiting the city centre. The current Order is due to expire in November 2026 and requires renewal to ensure that appropriate powers remain in place to manage anti-social behaviour and public nuisance.
- 1.2. The current City Centre PSPO was introduced under the Anti-Social Behaviour, Crime and Policing Act 2014 to address behaviours occurring within the city centre that were having a detrimental effect on the quality of life of those who live in, work in, or visit the area.
- 1.3. While the Order has provided a useful enforcement framework, operational experience, partnership working, and evolving legal guidance indicate that aspects of the current provisions are no longer aligned with best practice and present increasing legal and practical limitations. In particular, there is a need to ensure that restrictions are clearly focused on behaviours that meet the statutory test of causing harassment, alarm, or distress, and that they are proportionate, enforceable, and legally robust.
- 1.4. The proposed renewal therefore presents an opportunity not only to extend the Order, but to modernise its approach and ensure it remains effective in addressing current and emerging issues within the city centre.
- 1.5. The proposed PSPO retains a number of existing provisions that continue to be effective, whilst introducing a revised approach to certain behaviours and new measures to address issues that have become more prominent in recent years.
- 1.6. A key change within the proposed Order is the move away from activity-based prohibitions, such as blanket restrictions on begging or unauthorised collections, towards a behaviour-based framework. Under this approach, the focus is placed on conduct that results in harassment, alarm, or distress, rather than the mere act of requesting money or being present within the city centre.
- 1.7. This change reflects a deliberate shift towards targeting the impact of behaviour on others, rather than the status or circumstances of the individual. It ensures that enforcement action is reserved for situations where there is clear evidence of harassment, alarm or distress.
- 1.8. The proposed Order also introduces new provisions to address the use of amplification equipment and the erection of temporary structures such as gazebos and stalls, both of which have been identified as sources of complaint and disruption within the city centre.

- 1.9. Existing provisions relating to busking, cycling, skateboarding, and the use of e-bikes and e-scooters are retained, with minor refinements to ensure clarity and enforceability.
- 1.10. The proposed changes are underpinned by legal, evidential, and operational considerations.
- 1.11. The Anti-Social Behaviour, Crime and Policing Act 2014 requires that PSPOs address behaviours that have a detrimental effect on the quality of life of those in the locality and are unreasonable in nature. Provisions based solely on the absence of a licence or permission do not consistently meet this threshold and risk undermining the legal robustness of the Order.
- 1.12. There is also a growing evidence base, including research from Sheffield Hallam University (see useful documents), which indicates that enforcement approaches focused on behaviours such as begging do not lead to long-term reductions. Instead, they often result in displacement, repeated enforcement activity involving the same individuals, and limited progression through the courts due to the vulnerability of those involved.
- 1.13. This position is reinforced by relevant case law, including the European Court of Human Rights judgment in *Lăcătuș v Switzerland* (see useful documents), which highlights the importance of ensuring that restrictions are proportionate and do not unduly interfere with an individual's dignity or rights, particularly where such behaviour is linked to survival.
- 1.14. From an operational perspective, the current approach has required significant officer time to address repeated low-level activity that does not ultimately result in meaningful enforcement outcomes. This has implications for the effective use of resources and the credibility of enforcement activity.
- 1.15. The proposed behaviour-based model addresses these issues by focusing on conduct that clearly meets the threshold of causing harassment, alarm, or distress, thereby enabling more targeted, proportionate, and effective intervention.

2. Options considered and recommended proposal

- 2.1. **Option 1:** Do nothing and allow PSPO to expire. This option would remove an established enforcement framework and reduce the Council's and partners' ability to respond effectively to anti-social behaviour within the city centre. **Not recommended.**
- 2.2. **Option 2:** Consult on revised, behaviour-based approach (**recommended**) This option proposes a public and stakeholder consultation of the PSPO with amendments to improve effectiveness, proportionality, and legal robustness.

Key elements include:

- Replacing existing prohibitions on begging and related activities with a behaviour-based restriction focused on conduct that is aggressive, harassing, or intimidating.

- Introducing a prohibition on the use of amplification equipment without Council authorisation.
- Introducing controls on temporary structures to prevent obstruction & congestion.
- Retaining and refining existing provisions relating to busking, cycling, skateboarding, and e-bikes.

This approach ensures enforcement is targeted at behaviour that meets the statutory threshold of causing harassment, alarm, or distress, rather than lawful activity.

The proposed approach will provide a clearer and more legally robust framework for enforcement, ensuring that the Council's use of PSPO powers is aligned with statutory requirements and current legal guidance.

In addition, the revised approach will support more efficient use of officer time by reducing the need for repeated engagement in situations where enforcement is unlikely to be progressed, allowing resources to be directed towards activity that delivers meaningful outcomes and supports improved public confidence.

3. Results of consultation undertaken

- 3.1. No public consultation has been undertaken at this stage.
- 3.2. Subject to approval, consultation will take place between 29 June 2026 and 26 July 2026 and will include engagement with:
 - o Residents
 - o Businesses and the Business Improvement District
 - o West Midlands Police and Police & Crime Commissioners Office
 - o Community and voluntary sector organisations
 - o Elected Members and internal stakeholders
 - o Police & Crime Commissioners Office

The consultation will be delivered through a combination of online and face to face engagement. Please see Appendix 2 which outlines the proposed consultation and engagement plan.

4. Timetable for implementing this decision

- 4.1. Appendix 2 outlines the proposed timetable of process and implementation. The outcome of the consultation process will be the subject of a further report to Cabinet.

5. Comments from Director of Finance and Resources and Director of Law, Governance and Safer Communities

Financial Implications

- 5.1. There are no direct financial implications arising from this report. Consultation costs will be met from existing service budgets.

Legal Implications

5.2. Before making, extending or varying a PSPO, the Council must comply with the statutory consultation and notification requirements in the 2014 Act and associated Regulations. This includes consulting the Chief Officer of Police, the Police and Crime Commissioner, appropriate community representatives, and (where practicable) landowners or occupiers, publishing the proposal, and taking consultation responses into account. For a city centre renewal, consultation should be accessible to stakeholders and the wider public, and clearly explain the proposed restrictions, the area covered, and the reasons and evidence for renewal.

5.3. Failure to meet the statutory tests, consultation duties or procedures carries legal risk. An Order may be challenged in the High Court within six weeks of it being made, varied or extended. There is also a risk of judicial review if the Council cannot demonstrate reasonable grounds based on relevant and current evidence; a persistent or continuing detrimental effect on quality of life; necessity, justification and proportionality of restrictions; proper consultation and publication; and due regard to equality and human rights.

6. Other implications

6.1. How will this contribute to the One Coventry Plan?

The proposals support:

- Improving outcomes and tackling inequalities through a proportionate enforcement approach
- Improving economic prosperity by enhancing the city centre environment
- The Council's role as a partner and leader through collaborative working

6.2. How is risk being managed?

Risks include legal challenge, ineffective enforcement, and reputational impact. These are mitigated through a behaviour-based approach, alignment with legal guidance, and a robust consultation process.

6.3. What is the impact on the organisation?

There are no significant impacts on staffing, ICT, or assets. The proposals are expected to improve operational efficiency.

6.4. Equalities / EIA?

Appendix 3 outlines a draft Equality Impact Assessment.

6.5. Implications for (or impact on) climate change and the environment?

None

6.6. Implications for partner organisations?

The proposals support joint working with West Midlands Police and other partners by providing a clearer and more effective enforcement framework.

Report author(s):

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Enquiries should be directed to the above person

Contributor/approver name	Title	Service Area	Date doc sent out	Date response received or approved
Contributors:				
Suzanne Bennett	Governance Services Officer	Law and Governance	13/05/26	15/05/26
Other Members				
Names of approvers for submission: (officers and members)				
Finance: Barry Hastie	Director of Finance & Resources	Finance	14/05/2026	15/05/2026
Legal: Faye Cartwright	Solicitor	Law and Governance	14/05/2026	19/05/2026
Director: Julie Newman	Director	Law, Governance & Safer Communities	14/05/2026	15/05/2026
Davina Blackburn	Strategic Lead –	Law, Governance &	4/05/2026	22/05/2026

	Regulation and Communities	Safer Communities		
Members: Councillor McNicholas	Cabinet Member for Community Safety and Cohesion		4/06/2026	4/06/2026

This report is published on the council's website: www.coventry.gov.uk/meetings

COVENTRY CITY COUNCIL

ANTI-SOCIAL BEHAVIOUR, CRIME AND POLICING ACT 2014, SECTION 59 PUBLIC SPACES PROTECTION ORDER (CITY CENTRE) 2026

This Order is made by Coventry City Council ("the Council") under the Anti-Social Behaviour, Crime and Policing Act 2014, Section 59 ("the Act").

This Order may be cited as the Public Spaces Protection Order (City Centre) and comes into force on **XXX**. This Order will have effect for a period of 3 years, until **XXX**.

1. This Order relates to the public space within the area edged in purple on the plan of Coventry City Centre which appears at Appendix One, being public space in the Council's area to which the Act applies ("the Restricted Area").
2. The Council is satisfied that the two conditions below have been met, in that:
 - (a) activities carried on in the Restricted Area as described below have had a detrimental effect on the quality of life of those in the locality, or it is likely that these activities will be carried on in the public place and they will have such an effect;
 - (b) the effect, or likely effect, of the activities is, or is likely to be, of a persistent or continuing nature, is, or is likely to be, such as to make the activities unreasonable, and justifies the restrictions imposed by the Order.

BY THIS ORDER

3. The effect of the Order is to impose the following prohibitions and/or requirements in the Restricted Area at all times, unless specifically stated:

A. Engaging in any conduct that amounts to aggressive, pressuring, or harassing requests for money or donations

No person shall engage in behaviour within the Restricted Area that causes, or is likely to cause, harassment, alarm, or distress to any other person. Without limiting the above, such behaviour includes but is not limited to the following examples:

- (i) Persistent following of a person after a refusal of a request
- (ii) Intentionally obstructing a person's path
- (iii) Using threatening, abusive, offensive or intimidating language or behaviour
- (iv) Accosting a person in a manner that impedes their movement
- (v) Continuing to make a request for money or goods after being clearly asked to stop

Exemption:

For the avoidance of doubt, this prohibition does not apply to merely sitting, standing, or being present in the Restricted Area, nor to passively request assistance, where no harmful behaviour occurs.

B. Use of Amplification Equipment

Within the area shown as the City Centre Restricted Area on the attached map, a person must not, unless authorised by Coventry City Council, use amplification equipment. For the purposes of this prohibition, amplification equipment includes but is not limited to:

- (i) Loudspeakers
- (ii) Speakers
- (iii) Microphones
- (iv) Megaphones
- (v) Loudhailers
- (vi) Amplifiers
- (vii) or any similar device designed to increase the volume of sound.

Exemption:

This prohibition does not apply where written authorisation has been granted by Coventry City Council. Authorisation may include (but is not limited to):

- (i) organised events
- (ii) authorised performances
- (iii) council-approved promotional activity
- (iv) other activities approved by the local authority.

C. Temporary structures

Within the area shown as the City Centre Restricted Area on the enclosed map, a person must not, unless authorised by Coventry City Council, erect, place or maintain any temporary structure unless authorised by Coventry City Council.

For the purposes of this prohibition, a temporary structure includes but is not limited to:

- (i) gazebos
- (ii) canopies
- (iii) stalls
- (iv) display stands
- (v) or any similar structure designed to facilitate trading, promotion or gathering.

Any person directed by an authorised officer to remove a temporary structure must comply with that request. Failure to comply will leave them liable to enforcement.

Exemption:

This prohibition does not apply where written authorisation has been granted by Coventry City Council. Authorisation may include (but is not limited to):

- (i) organised events
- (ii) authorised markets
- (iii) council-approved promotional activity
- (iv) permitted demonstrations or gatherings
- (v) activities authorised by the local authority.

D. Buskers and Street Performers

Any person is prohibited from performing contrary to the 'Coventry City Centre Code of Conduct for Performers' (see Appendix 2).

E. Pedal cycles, Skateboarding and manual scooters

Any person riding a pedal cycle, skateboarding or riding a manual scooter within the Restricted Area must do so in a careful and considerate manner and must dismount if requested to do so by an authorised officer when continuing to ride would cause a danger to the public or cause harassment, alarm or distress. Failure to comply will leave them liable to enforcement.

F. E-bikes and E-scooters

Any person is prohibited from riding, cycling or using an E-bike or E-scooter within the Restricted Area shown on the attached map (Appendix 1), except that a person may push and walk alongside their E-bike or E-scooter through the defined area.

This prohibition does not apply where written authorisation has been granted by Coventry City Council.

Exemption:

Nothing in this Order applies to a person who uses a mobility scooter for access reasons, or who uses an E-bike or E-scooter as a mobility aid and cannot safely dismount and push it. Such devices must be used in a careful and considerate manner.

OFFENCES UNDER THIS PUBLIC SPACE PROTECTION ORDER

- a. A person who is guilty of an offence shall on summary conviction be liable to a fine not exceeding level 3 on the standard scale.
- b. A Fixed Penalty Notice of £100.00 will be issued to offenders (reduced to £60.00 if paid within 14 days) which would discharge any liability to conviction for an offence under Section 67(1) of the Act.

APPEALS:

Any challenge to this Order must be made at the High Court by an interested person within six (6) weeks of it being made. An interested person is someone who lives in, regularly works in or visits the restricted area. This means that only those who are directly affected by the restrictions have the right to challenge. The right to challenge also exists where an order is varied by the Council.

Interested persons can challenge the validity of the Order on two grounds:

- 1) that the Council did not have the power to make the Order or to include particular prohibitions or requirements; or

2) that one of the requirements of the legislation, for instance consultation, has not been complied with.

When an application is made, the High Court can decide to suspend the operation of the Order pending the Court's decision, in part or in whole. The High Court can uphold, quash, or vary the Order.



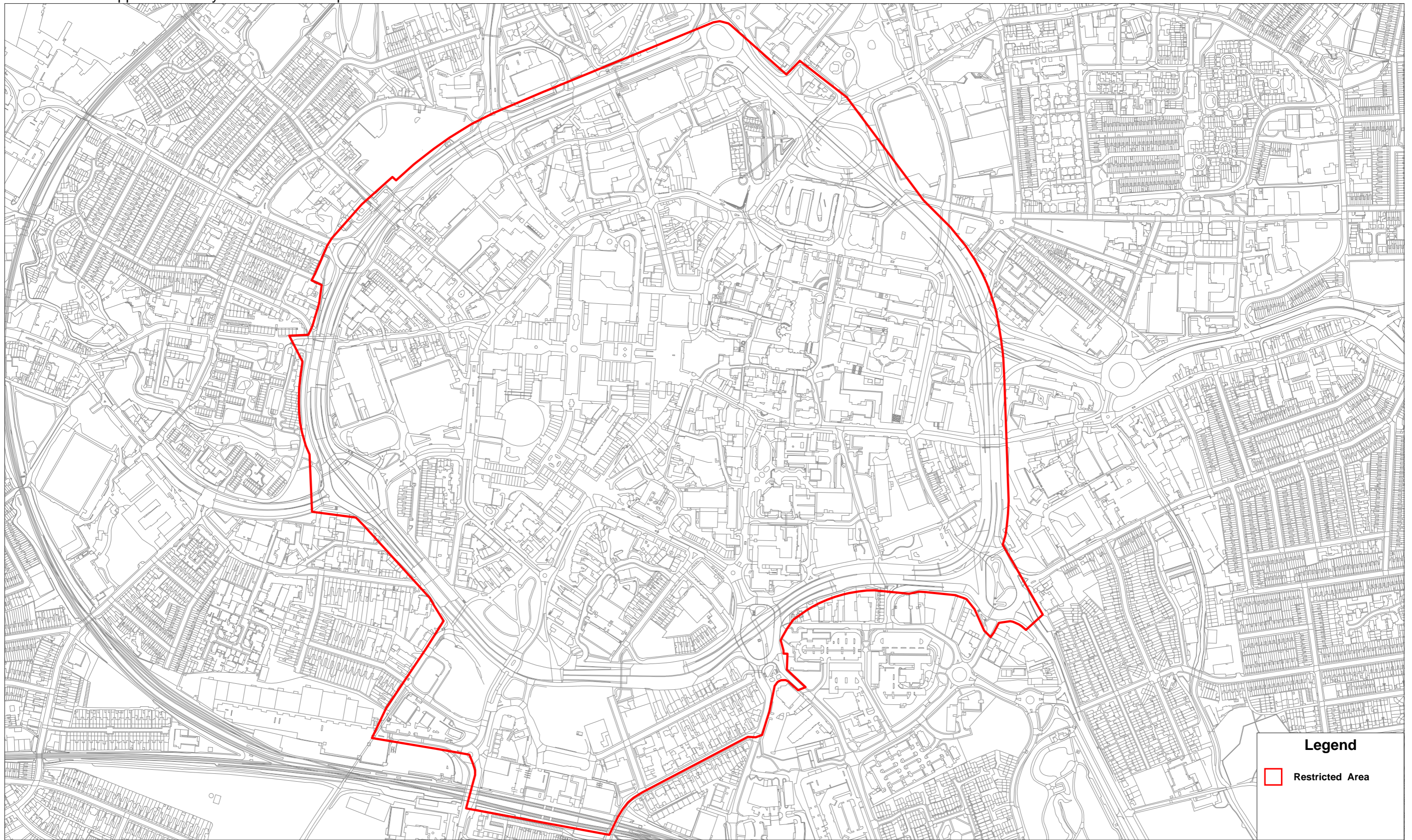
..... **JULIE NEWMAN, Director of Law,**
Governance and Safer Communities

Made under the Common Seal of Coventry City Council on this day of 2026

The Common Seal of the Council of the City
of Coventry was hereunto affixed to this
Order in the presence of

Authorised Signatory

DRAFT



PLACE DIRECTORATE
STRATEGY & PERFORMANCE TEAM
FLOOR 9, CIVIC CENTRE 4
MICH PARK STREET
COVENTRY CV1 2PY
024 7683 2755



City Centre - PSPO

Drawn By: NH
Scale : NTS
Date: 02/02/2017

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Martin Yardley - Executive Director, Place
Richard Moon - Assistant Director, Project Management & Property Services

For Identification purposes only



CITY CENTRE PSPO RENEWAL COMMUNICATIONS AND CONSULTATION PLAN

Public Spaces Protection Order (PSPO) Renewal Coventry City Council

1. Overview

The current Coventry City Centre PSPO which began on 20th November 2023 is due to expire on 20th November 2026. Renewal of this PSPO is proposed (with amendments). This document sets out how we will engage with the public and stakeholders, to communicate this proposal, outline changes to the existing PSPO, and invite feedback.

Summary of proposed changes:

- a. Amalgamation of separate conditions covering charity collections, subscription sales, peddling and begging; into a single condition covering conduct that amounts to aggressive, pressuring, or harassing requests for money or donations.
- b. A new restriction on the use of amplification equipment
- c. A new restriction on the erecting of temporary structures.

Timescales:



Lead Officer: Jon Barnett (Communities Lead), Community Safety Team



**CITY CENTRE PSPO RENEWAL
COMMUNICATIONS AND
CONSULTATION PLAN**

2. Objectives of Communication and Consultation

- Ensure and increase public awareness of the proposed PSPO renewal
- Gather and maximise feedback from stakeholders
- Meet statutory consultation requirements
- Demonstrate transparency and accountability

3. Key Stakeholders

- Coventry Residents
- City Centre Users
- City Centre Businesses
- Elected Members
- City Council Teams
- West Midlands Police & Crime Commissioner
- West Midlands Police
- Coventry Business Improvement District
- Special Interest Groups
- Senior Leadership Team

4. Key Messages

- Purpose of PSPO
- Proposed changes
- How it affects the public
- How to provide feedback
- Consultation deadlines

5. Communication Methods

We will utilise a variety of communication methods to target a broad section of key stakeholders, inviting all to give us their views and take part in consultation. Some communications may be directed at an open audience while others may be more targeted. The content will also vary depending on audience requirements. Communications will include:

- Website updates (At launch + updates)
- Social media (At launch + updates)
- Press Release (At launch + Go Live)
- Direct Emails (At launch)
- Letters to Key Stakeholders and special interest groups (At launch)
public |



**CITY CENTRE PSPO RENEWAL
COMMUNICATIONS AND
CONSULTATION PLAN**

6. Consultation Methods

We will utilise a variety of communication methods to target a broad section of key stakeholders, gathering both qualitative and quantitative data. Some activities may be aimed at engaging specific groups while others will be open to public use. Consultation activities will include:

- Presentation to Cabinet Member (Seeking permission to Consult)
- Online surveying
- Drop-in sessions
- Stakeholder meetings
- Written submissions

Consultation period:
Start date:29/06/2026
End date: 26/07/2026

7. Equality and Accessibility Considerations

A separate Equality Impact Assessment is being prepared in relation to the PSPO renewal exercise, however we will:

- Ensure materials are provided in an accessible format (large print, translations etc.) upon request
- Ensure Online consultations are compatible with assistive software
- Consider vulnerable groups
- Ensure we are compliant with our duties under Equality Act (2010)

8. Evaluation and Reporting

Upon completion of the consultation, there will be a period of approximately 4 weeks available to consider responses, seek further clarification, implement changes and to prepare a formal consultation report for consideration in the decision-making process. The consultation report will consider:

- Number of responses received
- Feedback themes
- Changes made following consultation
- Report to decision-makers



**CITY CENTRE PSPO RENEWAL
COMMUNICATIONS AND
CONSULTATION PLAN**

9. Risk and Issues Management

Below is a general register of risks that have been identified, with associated mitigation.

	Risk	Impact	Mitigation
M	Low response rate	Poor engagement	Promote across channels
M	Negative feedback	Reputational damage	Clear messaging and FAQs
H	Online mobilisation by Special Interest Groups	Skews consultation results	Postcode requirements and focus on in person consultation
L	Legal challenge	Compliance risk	Follow statutory consultation requirements & engage Legal Services in Consultation
H	Local Elections	Lack of awareness/ awareness by new members	Clear communications and briefing notes



**CITY CENTRE PSPO RENEWAL
COMMUNICATIONS AND
CONSULTATION PLAN**

City Centre PSPO Public Consultation Action Plan

Methodology –info and survey on Let’s Talk Coventry, social media and face to face survey completions in city centre

Consultation period: 29 June to 26 July 2026

Action	Why	When – week beginning	Lead	Complete
Cabinet Member approval for consultation	Commit	17 June	Davina Blackburn, Kenny Bell, Jon Barnett	
Prep FAQs and background info	Inform/consult	w/c 22 June	Liam Nagle/Andy Clarke	
Draft consultation survey on Let’s Talk	Consult	w/c 22 June	Kristi Larsen	
Draft Press release - media, web, social media etc	Inform	w/c 22 June	Darren O’Shaughnessy	
Prepare Let’s talk webpage – include any documentation and link to questionnaire	Consult	w/c 22 June	Kristi Larsen	



**CITY CENTRE PSPO RENEWAL
COMMUNICATIONS AND
CONSULTATION PLAN**

Action	Why	When – week beginning	Lead	Complete
Consultation starts Monday June 29				
Info live on media, social media, web, partners web, Let's Talk etc Press Release issued	Consult	29 June	Darren O'Shaughnessy	
Make Let's Talk live (include in next Let's Talk newsletter/Gov Delivery newsletter)	Consult	29 June	Kristi Larsen	
Share consultation info with partners/stakeholders	Consult	29 June	Liam Nagle/Andy Clarke	
Undertake face to face surveying using tablets in city centre	Consult	Ongoing through out	Community Safety Team	
Reminders re consultation on social media	Consult	Ongoing	Comms	
Last chance reminder social media etc	Consult	w/c 20 July	Comms	
Consultation ends – Tuesday 26th July				
Produce consultation report	Inform	w/c 3 August	Kristi Larsen	
Share report with SCRUCO	Inform	26 August	Davina Blackburn, Kenny Bell, Jon Barnett	



**CITY CENTRE PSPO RENEWAL
COMMUNICATIONS AND
CONSULTATION PLAN**

Action	Why	When – week beginning	Lead	Complete
Final decision on extension of PSPO Cabinet Member	Inform/Commit	1 September TBC	Davina Blackburn, Kenny Bell, Jon Barnett	
Consultation feedback to local people via Let's Talk	Inform	TBC	Kristi Larsen	

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APPENDIX 3

COVENTRY CITY COUNCIL - EQUALITY IMPACT ASSESSMENT (EIA) 2025

Title of EIA		Renewal of City Centre Public Spaces Protection Order (PSPO)
EIA Author	Name	Liam Nagle
	Position	Community Safety Officer
	Date of completion	08/06/26
Head of Service	Name	Davina Blackburn
	Position	Strategic Lead – Regulation and Communities
Cabinet Member	Name	John McNicholas
	Portfolio	Community Safety and Cohesion

PLEASE REFER TO [EIA GUIDANCE](#) FOR ADVICE ON COMPLETING THIS FORM

SECTION 1 – Context & Background

1.1 Please tick one of the following options:

This EIA is being carried out on:

- New policy / strategy
- New service
- Review of policy / strategy
- Review of service
- Commissioning
- Other project *(please give details)*

1.2 In summary, what is the background to this EIA?

This EIA is reviewing the proposed renewal to the Public Spaces Protection Order that currently applies to the City Centre. The current order runs for 3 years and is due to expire in November. We are currently applying to request the right to consult with the public. Should we consult and matters progress as anticipated then we are proposing to make changes to make amplification within the City Centre (other than authorised events) unlawful. We will also be stopping groups campaigning in the City Centre from bringing in structures such as gazebos and oversized tables that can obstruct pedestrians, wheelchair users and similar.

We believe this will make the City Centre a more pleasant place to visit, people will find it easier to relax, any people with limited hearing will benefit as will pedestrians and particularly wheelchair users and parents with pushchairs

1.3 List organisations and people who are involved in this area of work

West Midlands Police
Coventry BID

Coventry City Council;
Community Safety
Licensing
Highways
Public Realm
Legal Services
Planning
Disabilities Equality Action Partnership (DEAP)
Wheels for Well Being
Respondents to the consultation

1.4 Who will be responsible for implementing the findings of this EIA?

Community Safety team and key partners, both internal and external to CCC

SECTION 2 – Consideration of Impact

Refer to guidance note for more detailed advice on completing this section.

In order to ensure that we do not discriminate in the way our activities are designed, developed and delivered, we must look at our duty to:

- Eliminate discrimination, harassment, victimisation and any other conflict that is prohibited by the Equality Act 2010
- Advance equality of opportunity between two persons who share a relevant protected characteristic and those who do not
- Foster good relations between persons who share a relevant protected characteristic and those who do not

Data Sources to consider are :

- Previous research - consultation or EIAs carried out
- Customer feedback - including complaints, comments, surveys
- Employee feedback - including surveys, workforce monitoring, trade unions
- Specialist feedback - including focus groups, technical experts, subject specialists
- Feedback from organisations - such as those representing target groups
- National and local statistics –
 - National guidance or legislative requirements
 - Census data
 - Audit information
 - JSNA
 - Public health profiles
 - LG inform
 - Census
 - Office for National Statistics



- Facts about Coventry
- Breakdown of Coventry by Protected Characteristic
- Armed Forces Veteran Data

Where possible, when you are analysing the data please try and break the data down by protected characteristic and additional groups.

2.1 Baseline data and information to include data

Please include a summary of data analysis below, using both your own service level management information. Where possible, compare your data to local data using: Facts about Coventry; Census 2021; JSNA etc

2021 Census data shows us that;

14% of the city are aged 65+

Approximately 20% of the city identify themselves as being disabled and limited to some regard, whether a little or a lot.

In conversations with the Disability Equality Action Partnership (DEAP) they have made several challenges, including personal testimony, regarding many individuals suffering near misses in the city centre as well as anecdotal evidence of people they know have suffered injuries.

There was a public consultation related to the proposed amendments that has just been completed. Approximately 1000 people responded and over 80% stated that they felt the actions of cyclists in the city centre made the city centre less safe for pedestrians.

The restricted area is shown on the attached map.



Appendix 2b -
Pedestrianised area.px

2.2 Please highlight which Marmot Principles this EIA supports

1. Give every child the best start in life
2. Enable all children, young people and adults to maximise their capabilities and have control over their lives

3. Ensure a healthy standard of living for all
4. Create fair employment and good work for all
5. Create and develop healthy and sustainable places and communities
6. Strengthen the role and impact of ill health prevention
7. Tackle racism, discrimination and their outcomes
8. Pursue environmental sustainability and health equity

SECTION 3 – Protected Groups and Additional Groups

3.1 Based on section 2, complete the table below to show what the potential impact is for each of the protected groups.

- Positive impact (P),
- Negative impact (N)
- Both positive and negative impacts (PN)
- No impact (NI)

Please include considerations of health and digital inequality as part of your analysis below.

Protected Characteristic	Impact type P, N, PN, NI	Nature of impact and any mitigations required
Age 0-18	PN	<p>Pedestrian safety will be improved, particularly for very young children who are likely to be unaware of their surroundings and more at risk and unable to take evasive action from a bicycle/e-scooter ridden at speed (Positive).</p> <p>Parents will be able to communicate with their children more easily with less amplification and keep their children safer.</p> <p>Very young people in prams and pushchairs will be safer as there will be less obstacles for parents to navigate (positive)</p> <p>Young people who wish to cycle/e-scooter across the pedestrianised areas will not be able to (Negative).</p> <p>This can be mitigated by dismounting and walking with your cycle or taking an alternative route.</p>
Age 19-64	PN	<p>Pedestrian Safety will be improved from the risk of a collision with a bicycle/e-scooter or obstruction from items such as Gazebos(Positive).</p> <p>People wishing to cycle/e-scooter across the pedestrianised areas will not be able to (Negative).</p> <p>This can be mitigated by dismounting and walking with your cycle/e-scooter or taking an alternative route.</p>
Age 65+	PN	<p>Pedestrian Safety will be improved from the risk of a collision with a bicycle/e-scooter or a structures such as Gazebo or tables(Positive).</p>



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		<p>People wishing to cycle/e-scooter across the pedestrianised area will not be able to (Negative).</p> <p>This can be mitigated by dismounting and walking with your cycle or taking an alternative route.</p>
Disability	P	<p>People with visual impairments will be made significantly safer as they are at a higher risk of collision than a sighted pedestrian(Positive).</p> <p>People with mobility issues will be made significantly safer as they are at a higher risk of collision than someone with full mobility (Positive).</p> <p>People with hearing loss will be made significantly safer as they are at a higher risk of collision than someone with full hearing (Positive)</p> <p>Evidence collated by the RNIB have identified concerns that e-scooters could have on the safety, confidence and independence of blind and partially sighted people.</p> <p>People with hearing loss will benefit from a lack of amplification in the street scene which should make it easier to hear others (positive)</p> <p>The removal of items such as gazebos and large tables should decrease the likelihood of people bumping into them or squeezing flows of pedestrians into narrow spaces that increases the likelihood of collisions (positive)</p>
Gender reassignment	NI	
Marriage and Civil Partnership	NI	
Pregnancy and maternity	P	Benefits for people using prams and pushchairs for improved access and reduced obstacles
Race (Including: colour, nationality, citizenship ethnic or national origins)	NI	
Religion and belief	NI	
Sex	NI	
Sexual orientation	NI	

3.2 Based on section 2, complete the table below to show what the potential impact is for each of the additional groups.

Group	Impact type P, N, PN, NI	Nature of impact and any mitigations required
Care Experienced	NI	
Armed Forces	NI	
Socio Economic Groups	NI	

SECTION 4 –Next steps

Planned Action	Owner	Timescale

4.2 How will you monitor and evaluate the effect of this work?`

The operation of Public Space Protection Orders in the city generally is subject to oversight from Scrutiny Committee. The Disability Equality Action Partnership is an umbrella organisation that looks at disability and equality based issues across the City and has been in regular dialogue with key officers regarding this and other matters and will continue to do so.

SECTION 5 – Impact on Council Staff

5.1 Will this area of work potentially have an impact on Council staff? Yes/No **No**

If yes

Nature of impact and any mitigation required

5.2 Please provide headcounts for the below.

If you think by completing this section’s headcounts, employees will become identifiable please email equality@coventry.gov.uk for advice on data protection implications

Impact on Council staff - Sex

6



Female

Male

Impact on Council staff - Disability

Disabled

Not disabled

Prefer not to state

Unknown

Impact on Council staff - Ethnicity

White

Black, Asian, Minority ethnic

Prefer not to state

Unknown

Impact on Council staff – Sexual orientation

Heterosexual

LGBT+

Prefer not to state

Unknown

Impact on Council staff – Age

16-24

25-34

7

35-44
45-54
55-64
65+

Impact on Council staff – Religion

Any other

--

Buddhist

--

Christian

--

Hindu

--

Jewish

--

Muslim

--

No religion

--

Sikh

--

Prefer not to state

--

Unknown

--

SECTION 6 – Completion Statement

As the appropriate Head of Service for this area, I confirm that the potential equality impact is as follows:

No impact has been identified for one or more protected groups



Positive impact has been identified for one or more protected groups

Negative impact has been identified for one or more protected groups

Both positive and negative impact has been identified for one or more protected groups

Before you submit this form - please save your progress and forward the email you receive with any questions to equality@coventry.gov.uk. The team will review your Equality Impact Assessment and provide you with feedback.

SECTION 7 - Approval

Name of Head of Service:	Date approved by Head of Service:
Name of Director:	Date sent to Director:
Name of Lead Elected Member:	Date sent to Councillor:

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